

# 2005 Annual Report



# Contents

LRAPA Organization	4-6
Program Operations	7
Funding/Budget	7
Lane County: Setting, Topography, Meteorology	8
National Ambient Air Quality Standards (NAAQS)	9-12
NAAQS	9
Lane County Criteria Pollutants	10
Criteria Pollutants Chart	11
Air Quality Index	12
Lane County Pollution Concentrations	13-16
Ozone	
Particulate Matter - PM <sub>10</sub>	14
Particulate Matter - PM <sub>2.5</sub>	
Carbon Monoxide	
Lane County Trends	17-18
Lane County Home Wood Heating Programs	19-21
Program Summaries	22-25
Complaint Data	22
Operations	23
Enforcement Data	24
Technical Services	24
Education and Outreach	25
Field Burning Summary	25
Special Projects	26-27

### Vision

Community partners working together to ensure clean air for everyone

### Mission

To protect public health, quality of life and the environment as a leader and advocate for the continuous improvement of air quality in Lane County

### **Goals**

### **Air Quality**

Our goal is to ensure healthful air quality for all Lane County citizens.

#### Involvement

Our goal is to inform and involve citizens and businesses in improving air quality.

#### Service

Our goal is to serve citizens and other stakeholders fairly, courteously, and in a timely manner.

#### **Partnerships**

Our goal is to work with our partners to leverage resources to make a difference in local air quality.



### LETTER FROM THE DIRECTOR



As the new LRAPA director, I am impressed with the air quality improvements achieved in Lane County since LRAPA was established 38 years ago, especially when recognizing the significant growth that has occurred.

As new director, one of the first tasks at hand was a review of the agency's mission and goals to assure they reflect LRAPA's role in the community. Upon review, staff and the Board of Directors recognized the identity fell short of an accurate description of the agency today.

What resulted was not only a revision of the agency's formal mission and goals, but a change in the agency's name as well. The Lane Regional Air Pollution Authority – LRAPA – became the Lane Regional Air Protection Agency – LRAPA, moving away from a negative and regulatory-only emphasis of 'pollution' and 'authority' to a more positive and broader emphasis of 'protection' and 'agency' while still maintaining the established LRAPA acronym.

We believe this new image captures the true spirit of the agency, one dedicated to its partners, constituents and the community for the continued improvement of air quality in Lane County.

Looking ahead to 2006 and beyond, two of our most important opportunities to work together to further improve air quality involve PM2.5 and Air Toxics.

**PM2.5**: Recent health studies prompted the U.S. Environmental Protection Agency (EPA) in December 2005 to propose more protective PM2.5 standards for adoption in September 2006. This means we need to continue progress to reduce PM2.5 in Lane County and especially in Oakridge. Fortunately the Warm Homes Clean Air Project is well underway in Oakridge with the staffs of several agencies partnering with City Manager Gordon Zimmerman to upgrade heating systems and weatherize homes. The long-term trend graphs presented later in this annual report illustrate how far we have come as well as the continued improvement needed to meet the more protective health standards.

Air Toxics: Much has been done in recent years to better characterize air toxics, evaluate the relative risk of various chemicals, develop Maximum Achievable Control Technology or MACT for specific industries, and establish appropriate targets or "benchmarks" for the air we breathe. For example, during 2006-2007, several of the MACT standards will be implemented by RV coach manufacturers, wood products industries and others to further reduce air toxics. These MACT standards are based on the air toxics emission controls achieved by the best-performing similar industries across the country. More will be done in the months ahead.

These are exciting times! We look forward to working with you all to "ensure clean air for everyone."

Merlyn Hough
Director, Lane Regional Air Protection Agency

# LRAPA ORGANIZATION

#### 2005 LRAPA Board of Directors\*

The LRAPA Board of Directors is a nine-member board which meets monthly to establish policy and adopt agency regulations. Board members are appointed by their respective city councils and the Lane County Board of Commissioners. Membership includes three representatives from the city of Eugene,

one each from Lane County and the city of Springfield, one from either the city of Cottage Grove or city of Oakridge, and one at-large representative appointed by the board. Cities with more than one member may appoint the second or third member from the public within their jurisdictions.



Dave Ralston - Chair 5 yrs. service Springfield City Council Appointment



Faye Stewart 1 yr. service Lane County Board of Commissioners



Drew Johnson 1 yr. service Eugene City Council Appointment



**Betty Taylor** 9 yrs. service Eugene City Council



Glenn Fortune 1 yr. service Cottage Grove City Council



Earl Koenig 1 yr. service Eugene City Council Appointment



Carol Tannenbaum 9 yrs. service LRAPA Board Appointment



David Monk 1 yr. service



Bill Carpenter 1 yr. service Eugene City Council Appointment Springfield City Council Appointment

### LRAPA ORGANIZATION

#### 2005 LRAPA Citizens Advisory Committee\*

The LRAPA Citizens Advisory Committee includes local interested citizens representing specific areas of interest, including agriculture, community planning, fire suppression, industry, public health, and the general public. The committee is called upon to advise the board and staff on a variety of air quality issues, rules and policies.

Russ Ayers - 6 yrs. service — Chair Representing Major Industry Doug Brooke - 6 yrs. service — Vice-Chair Representing Industry Dave Breitenstein - 8 yrs. service Representing General Public Larry Dunlap - 7 yrs. service Representing Public Health Paul Engleking - 8 yrs. service Representing General Public Rick Rogers - 7 yrs. service Representing Fire Suppression John Tamulonis - 8 yrs. service Representing Planning Bill Young - 5 yrs. service Representing Agriculture Jim Leary - 1 yr. service Representing Industry Gary Vander Meer - 3 yrs. service Representing General Public Lorena Young - 14 yrs. service Representing General Public Bonnie Palmer - 1 yr. service Representing General Public Maurie Denner - 1 yr. service Representing General Public

#### 2005 LRAPA BUDGET COMMITTEE\*

The LRAPA Budget Committee consists of the LRAPA Board of Directors plus seven board-appointed citizens. The committee meets yearly to review and approve LRAPA's budget request. The seven board-appointed citizens include:

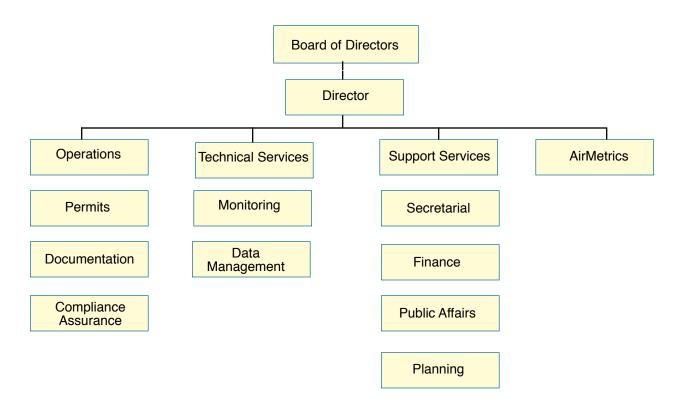
John Woodrow II Kevin Wells Landa Gillette Kim Leval Kevin Matthews Eric DeFreest Glenn Fortune

<sup>\*</sup> This report reflects the 2005 Board and committee members. Changes in memberships have occurred since January 2006.

# LRAPA ORGANIZATION

The board of directors appoints the director of the agency, who has overall authority to appoint and direct the LRAPA staff. The director makes policy recommendations to the board and is responsible for implementing board decisions.

#### **Staff Organizational Chart**



LRAPA Phone Numbers	
Business Office	736-1056
Home Wood Heating Advisory Line	746-НЕАТ
Backyard Burning Advisory Line	726-3976
Florence Backyard Burning Advisory Line	997-1757
24-Hour Complaint Line	726-1930
Toll-Free Line	1-877-285-7272
Website	www.lrapa.org
E-mail	lrapa@lrapa.org

### **PROGRAM OPERATIONS**

The LRAPA staff consists of 18 professional and technical employees who perform permitting, enforcement, planning, clerical, financial, enterprise, and public information and outreach programs.

#### **Operations** — Permitting, Compliance and Enforcement

*Permitting* - establishes conditions under which regulated industrial sources may operate.

*Compliance/Enforcement* - assures permitted sources comply with permitting requirements; enforces agency rules and regulations through education and enforcement actions.

#### **Technical Services — Monitoring and Data Management**

*Monitoring*- collects ambient air quality data and provides quality assurance. *Data Management* - determines whether ambient air quality standards are being met, and provides technical assistance for program priorities and planning.

#### Administration and Planning — Planning, Finance and Human Resources

*Air Quality Planning* - identifies present and potential future air quality problems and develops appropriate control strategies.

*Finance* - provides the agency with full financial management services. *Human Resources* - manages agency personnel matters.

#### **Public Information — Public Affairs Program**

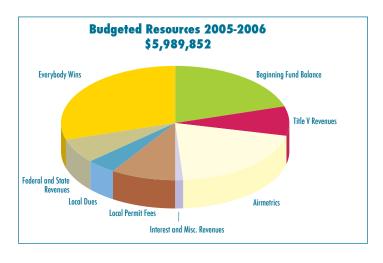
*Public Information/Education* - works with all sections of the agency to promote public understanding, education and awareness of the agency and local air quality issues.

#### **Airmetrics**

Manufactures and markets portable air-sampling devices and services.

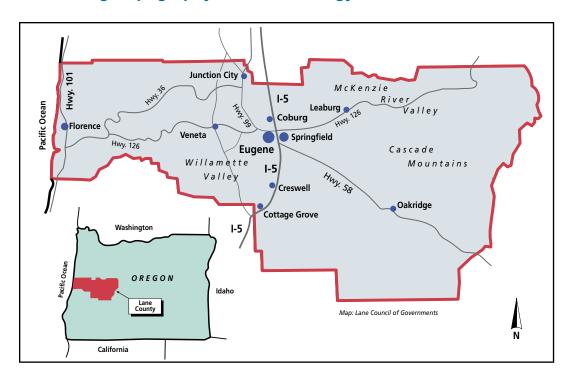
### FUNDING/BUDGET

LRAPA's funding sources include: local contributions (Lane County and the cities of Eugene, Springfield, Oakridge and Cottage Grove); state and federal grants; industrial and open burning permit fees; asbestos demolition/renovation fees; AirMetrics sales and services; and miscellaneous contracts.



# LANE COUNTY

#### The Setting, Topography and Meteorology



#### The setting: The Willamette Valley

Lane County is located at the southern end of the Willamette Valley and stretches from the Cascade Mountains to the Pacific Ocean. The county's population is around 330,000 or about 10 percent of the state's total population. The incorporated cities of Eugene and Springfield comprise the second largest urban area in Oregon with an estimated 199,990 residents. (*U.S. Census*)

#### **Topography and Meteorology**

Many of the inland areas of Lane County experience periods of air stagnation. When this happens during winter months, cold air often becomes trapped near the valley floor with slightly warmer air aloft, creating temperature inversion conditions. The combination of cold, stagnant air and restricted ventilation causes air



pollutants to become trapped near the ground. Wintertime temperature inversions contribute to high particulate levels, while summertime inversions contribute to increases in ozone levels, both causing the local air quality to deteriorate.

The distant hills in this photo looking out over Eugene are obscured because of area haze. Local topography and weather often cause pollutants to build and obscure distant backgrounds.

# NATIONAL AMBIENT AIR QUALITY STANDARDS

The Environmental Protection Agency (EPA) has established health-based National Ambient Air Quality Standards (NAAQS) for six air pollutants (criteria pollutants): particulate matter (PM<sub>10</sub> and PM<sub>2.5</sub>), ozone (O<sub>3</sub>), carbon monoxide (CO), sulfur dioxide (SO<sub>2</sub>), nitrogen dioxide (NO<sub>2</sub>) and lead (Pb). Three of the six pollutants are monitored in Lane County: Particulate matter, ozone and carbon monoxide.

In 2005, The United States Environmental Protection Agency (EPA) issued a proposal to lower the daily PM 2.5 standard from 65 to 35 micrograms per cubic meter and retain the three year annual mean standard at 15 micrograms per cubic meter. If adopted, the new standards will be put in effect in September, 2006.

#### Particulate Matter (PM)- Federal Standards

There are four particulate standards: two for particles 10 microns and smaller in size, and two for fine particulates measuring no larger than 2.5 microns in size.

- ◆ Annual PM<sub>10</sub> Standard The standard is met when the three-year average of the annual mean PM<sub>10</sub> concentration at each monitoring site is less than or equal to 50 micrograms per cubic meter.
- ◆ 24-hour PM<sub>10</sub> Standard The standard is met when the second highest value at each monitoring site is less than or equal to 150 micrograms per cubic meter.
- ◆ Annual PM<sub>2.5</sub> Standard The standard is met when the three-year annual mean at each monitoring site is less than or equal to 15 micrograms per cubic meter.
- ◆ 24-hour PM<sub>2.5</sub> Standard The standard is met when the three-year average of the 98<sup>th</sup> percentile value at each monitoring site is less than or equal to 65 micrograms per cubic meter.

Federal Ambient Air Quality Standards								
Pollutant	Federal Standard	Monitoring Status in Lane County						
Particulate (PM <sub>2.5</sub> )								
24-hour standard Annual standard	65 ug/m³ 15 ug/m³	Required Required						
Particulate (PM <sub>10</sub> )								
24-hour standard Annual standard	150 ug/m <sup>3</sup> 050 ug/m <sup>3</sup>	Required Required						
Carbon Monoxide (CO)								
8-hour average	○9 ppm	Required						
1-hour average	35 ppm	Required						
Ozone (O <sub>3</sub> )								
8-hour average	0.08 ppm	Required						
Sulfur Dioxide (SO <sub>2</sub> )								
24-hour average <sup>2</sup>	0.14 ppm	Not required						
1-hour average	0.10 ppm	Not required						
Nitrogen Dioxide (NO <sub>2</sub> ) Annual average	0.05 ppm	Not required						
Lead (Pb)	1.5 ug/m <sup>3</sup>	Not required						

ug/m³: micrograms per cubic meter ppm: parts per million

#### Ozone - Federal Standard

The ozone standard is attained when the consecutive three-year average of the annual fourth highest daily maximum eight-hour average concentration does not exceed 0.08 parts per million.

#### Carbon Monoxide - Federal Standard

There are two carbon monoxide standards, a one-hour and an eight-hour standard.

- ◆ One-hour Standard The standard is met when the maximum one-hour average concentration does not exceed 35 parts per million.
- The Eight-hour Standard The standard is met when the maximum eight-hour average concentration does not exceed nine parts per million.

## NAAQS AND LOCAL AIR QUALITY

#### **Lane County Attainment History**

In Lane County, three criteria pollutants have historically been of concern: particulate matter, ozone, and carbon monoxide. The Eugene/Springfield area is monitored for all three pollutants, while the city of Oakridge is monitored for particulate matter only.

#### **Particulate Matter (PM)**

Particulate matter is measured at three locations in Eugene, two locations in Springfield, and one each in Oakridge, Cottage Grove, and Saginaw. In Lane County, two areas, the Eugene/Springfield urban area and the city of Oakridge, have been designated "non-attainment" for  $PM_{10}$ . Both areas currently meet the standard and are in the process of regaining attainment status.

- The Eugene/Springfield area was designated a "non-attainment" area on January 10, 1980, for exceeding the 24-hour secondary "total suspended particulate" (TSP) standard.
- The TSP standard was changed to the PM<sub>10</sub> standard (particulate matter 10 microns in size or smaller) in 1987.
- The Eugene/Springfield area was redesignated a PM<sub>10</sub> "non-attainment" area on August 7, 1987.
  - Last exceeded the standard in 1987.
- Oakridge was proposed a PM<sub>10</sub> "non-attainment" area in September 1992, and designated on January 20, 1994.
  - Last exceeded the standard in 1993.
- On September 16, 1997, EPA established daily and annual PM<sub>2.5</sub> standards that were immediately challenged by industry.
- In March 1998, PM, 5 monitoring began in Eugene/Springfield.
- In November 1998, PM<sub>25</sub> monitoring began in Oakridge.
- On February 27, 2000, the U.S. Supreme Court unanimously upheld the new standards.
  - Both Eugene/Springfield and Oakridge currently meet the PM, 5 standards.
  - Oakridge occasionally experiences high concentrations of PM<sub>2.5</sub> but so far has not exceeded the standards.

#### Ozone (O3)

Ozone is measured at one site in Eugene and one in Saginaw. Lane County is in attainment with the federal ozone standards.

- In 1970, EPA established a one-hour ozone standard.
- In May 1974, the Eugene/Springfield area began monitoring ozone and has continued to measure ozone, although the area has remained in attainment.
- In 1997, the standard was changed to an eight-hour standard, but this was challenged by industry.
- In 2000, the U.S. Supreme Court unanimously upheld the eight-hour standard.

## NAAQS AND LOCAL AIR QUALITY

#### **Carbon Monoxide (CO)**

The Eugene/Springfield area was designated a "non-attainment" area for CO in the late 1970s, but was later redesignated an attainment area.

- In 1970, EPA established an eight-hour CO standard.
- In 1971, LRAPA began monitoring CO in downtown Eugene.
- On March 3, 1978, the Eugene/Springfield area was designated a "non-attainment" area for CO.
  - Last exceeded the standard in 1986.
- On February 4, 1994, the Eugene/Springfield area was redesignated an "attainment" area.

### **CRITERIA POLLUTANTS**

Pollutant	Description	Sources	Health Effects	Environmental Effects
Particulate Matter PM	PM <sub>10</sub> — Respirable particles less than 10 microns in size  PM <sub>2.5</sub> — Respirable particles less than 2.5 microns in size	Wood burning; Industry; Fugitive dust; Construc- tion activities; Street sand application; Combustion sources; Transportation; Open burning; NOx, SO <sub>2</sub> , VOC gases	Aggravates ailments such as bronchitis and emphysema; Especially bad for those with chronic heart and lung disease, as well as the very young and old, and pregnant women	Causes reduced visibility and haze
Carbon Monoxide CO	An odorless, colorless gas which is emitted primarily from any form of incomplete combustion	Gasoline and diesel-pow- ered mobile sources, such as autos, trucks, buses and locomotives; Wood burning; Open burning; Industrial combustion sources	Deprives the body of oxygen by reducing the blood's capacity to carry it; Harmful to unborn children; Causes headaches, diz- ziness, nausea; High doses may cause death	(None)
Ozone O <sub>3</sub>	compounds (voc) react with   plants; Gasoline trans-		Irritates eyes, nose, throat and respiratory system; Especially bad for those with chronic heart and lung disease, as well as the very young and old, and pregnant women	Can cause damage to plants and trees; smog can cause reduced vis- ibility; Attacks rubber products
Nitrogen Dioxide NO <sub>2</sub>	A gas produced as a by- product of high burning temperatures	Combustion processes — fossil fuel power, motor vehicles, industry; Home heating; Fertilizer manu- facturing	Harmful to lungs, irritates bronchial and respiratory systems; Increases adverse symptoms in asthmatic patients	Contributes to acid fog and rain, which can dam- age plant and aquatic life; Can cause reduced visibility; Precursor to smog
Sulfur Dioxide SO <sub>2</sub>	become sulfurous acid (H <sub>2</sub> SO <sub>3</sub> ), pulp production which, when combined with		Irritates respiratory system; Increases the risk of adverse symptoms in asthmatic patients	Contributes to acid fog and rain, which can damage plant and aquatic life; Dissolves stone and corrodes iron and steel; Can contribute to reduced visibility
Lead Pb	A widely used metal, which may accumulate in the body	Leaded gasoline; Battery manufacturing; Battery recycling; Smelting; Paint	Causes intestinal distress, anemia and damage to the central ner- vous system, kidneys and brain; Children more adversely affected than adults	Harmful to wildlife

# AIR QUALITY INDEX

The EPA developed the Air Quality Index to provide the public with timely and easy-to-understand information on the health implications of local air quality.

#### ◆ "Good"

Air quality is considered satisfactory and air pollution poses little or no risk.

#### ◆ "Moderate"

Air quality is acceptable; however, at these levels there may be a moderate health concern for a very small number of individuals.

#### **◆** "Unhealthy for Sensitive Groups"

Certain groups of people who are particularly sensitive to the harmful effects of certain pollutants are likely to be affected at this level.

#### ◆ "Unhealthy"

The general public may begin to experience adverse health effects. Members of sensitive groups may experience more serious health effects.

AIR QUALITY INDEX SUMMARY									
	EUGENE/SPRINGFIELD (NUMBER OF DAYS)								
Year	ar Good Moderate Unhealthy (Sensitive) Unhealthy								
2005	294	69	2	0					
2004	349	17	0	0					
2003	343	22	0	0					
2002	302	56	7	0					
2001	304	54	7	0					

Totals using CO, PM<sub>2.5</sub> and O<sub>3</sub> data.

Air Quality Index Summary									
OAKRIDGE (NUMBER OF DAYS)									
Year	Good	Moderate	Unhealthy (Sensitive)	Unhealthy					
2005	268	76	20	1					
2004	277	75	9	1					
2003	288	62	12	1					
2002	247	94	14	3					
2001	270	61	23	2					

Totals using CO,  $PM_{2.5}$  and  $O_3$  data.

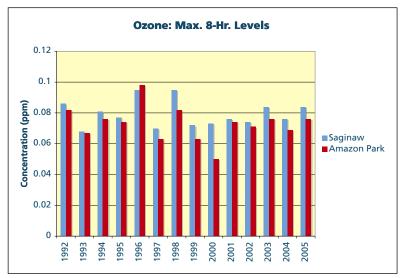
### **OZONE DATA**

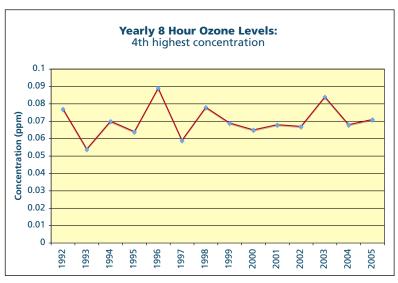
	YEARLY EIGHT-HOUR OZONE LEVELS — 1995 - 2005 (ppm)												
Site # Site Name Notes 1995 1996 1997 1998 1999 2000 2001 2002 2003 2004 2005													
	Delight Valley	а	.077	.095	.070	.095	.072	.073	.076	.074	.084	.076	.084
2000036	School —	b	.064	.089	.059	.078	.069	.065	.067	.065	.079	.068	.071
	Saginaw	С	0	6*	0	2	0	0	0	0	0	0	0
2040050	2018060 Amazon Park	а	.074	.098	.063	.082	.063	.050	.074	.071	.076	0.69	.076
2018060		b	.060	.084	.057	.073	.057	.047	.062	.067	.071	.064	.064
		С	0	0	3*	0	0	0	0	0	0	0	0

#### Standard:

Fourth highest 8-hour average: 0.08 parts per million (technically must be  $\geq$  0.085 ppm for an exceedance)

- a Highest 8-hour concentration
- b 4th highest 8-hour concentration
- c Number of exceedances
- --- No data collected at site during year
- \* Prior to the 1998 established standard; not a formal exceedance





# PARTICULATE MATTER DATA

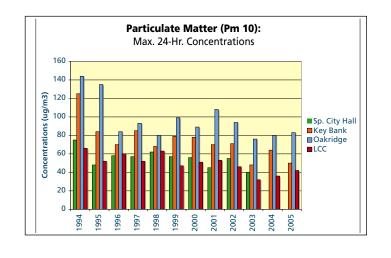
	YEARLY PM <sub>10</sub> LEVELS — 1995 - 2005 (ug/m³)												
Site #	Site Name	Notes	1995	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005
2018056	Lane Community College (dwntwn)	a b c d	21 52 49 0	18 60 46 0	21 52 49 0	17 63 56 0	19 47 45 0	19 51 50 0	19 53 35 0	17 46 45 0	15 32 30 0	15 36 35 0	15 42 40 0
2018058	Key Bank— Hwy 99N	a b c d	26 84 70 0	22 70 64 0	22 85 62 0	19 68 67 0	20 79 67 0	21 78 54 0	21 70 65 0	21 71 67 0	19 48 47 0	18 64 44 0	18 50 47 0
2018060	Amazon Park	a b c d	19 63 57 0	17 61 45 0	19 54 53 0	15 59 49 0	18 60 46 0	18 58 55 0	18 62 35 0	  	  		  
2030003	Willamette Activity Ctr.— Oakridge	a b c d	23 142 135 0	22 84 78 0	21 96 90 0	19 80 79 0	20 99 73 0	23 89 73 0	24 108 80 0	25 94 83 0	21 76 63 0	18 80 53 0	17 83 76 0
2033060	Springfield City Hall	a b c d	22 48 44 0	19 58 55 0	21 57 49 0	19 62 59 0	16 57 56 0	20 56 46 0	19 45 38 0	17 55 51 0	15 40 36 0		  
2009002	Harrison Elem. Sch. — Cottage Grove	a b c d	22 93 46 0	19 52 49 0	20 75 54 0	17 50 48 0	19 49 41 0	18 38 35 0	17 44 37 0	19 57 54 0	16 44 41 0	14 38 32 0	14 38 36 0
2018063	Santa Clara	a b c d	18 68 63 0	17 59 56 0	56 32 0	  	  	  	  	  	  		  
2000037	North Coburg Road	a b c d	  	  	  	  	  	  	  	  	  	  	15 60 57 0

#### **Standards:**

24-hour average — 150 micrograms/cubic

Annual arithmetic mean — 50 micrograms/ cubic meter

- Annual arithmetic mean
- Highest 24-hour concentration b
- c 2nd highest 24-hour concentration d Number of days over 24-hour standard
- --- No data collected at site during year



# PARTICULATE MATTER DATA

#### **Standards:**

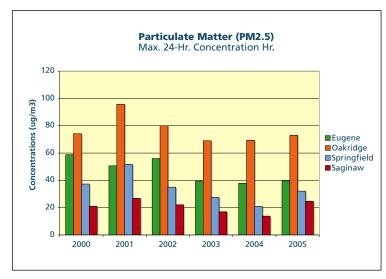
**Annual arithmetic mean:** 15 micrograms/cubic meter

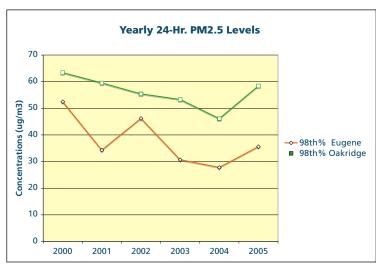
#### 24-hour average:

65 micrograms/cubic meter of the 98th percentile of measured concentrations

- a Annual arithmetic mean
- b Highest 24-hour concentration
- c 98th percentile concentration
- d Number of days over 24-hour standard
- --- No data collected at site during year

YEARLY PM <sub>2.5</sub> LEVELS (ug/m³)— 2000 - 2005s								
Site #	Site Name	Notes	2000	2001	2002	2003	2004	2005
2033061	Springfield High School	a b c d	8.8 37.3 29.4 0	8.4 43.7 26.5 0	8.3 35.3 26.2 0	7.8 27.5 23.2 0	  	  
2018060	Amazon Park	a b c d	9.4 58.8 39.5 0	9.4 50.6 34.3 0	9.9 56.2 46.2 0	9.0 39.5 30.7 0	8.7 37.9 27.8 0	9 39.6 35.6 0
2030003	Willamette Activity Ctr Oakridge	a b c d	13.1 74.2 52.0 1	13.7 95.7 59.5 3	14.0 80.3 55.4 3	69.0	11.9 69.3 46.1 1	13.9 73.0 58.4 1
2000036	Delight Valley School - Saginaw	a b c d	6.7 20.9 18.8 0	7.0 26.8 17.1 0	6.7 22.0 18.1 0	6.2 17.0 15.9 0	6.0 13.8 13.1 0	6.8 24.7 17.9 0
2033060	Springfield City Hall	a b c d	  	  		  	7.6 21.0 20.8 0	8 32.1 24.5 0





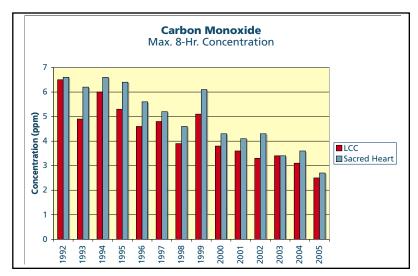
# CARBON MONOXIDE DATA

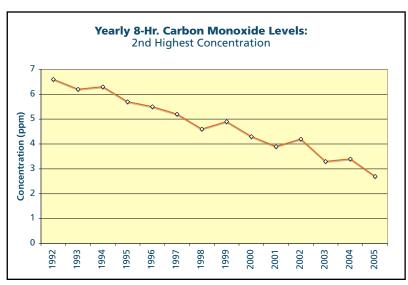
	YEARLY CARBON MONOXIDE LEVELS — 1995 - 2005 (ppm)												
Site #	Site Name	Notes	1995	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005
2018056	Lane Comm. College	a b	5.3 4.7	4.6 4.6	4.8 4.7	3.9 3.9	5.1 3.9	3.8	3.6 3.6	3.3 2.9	3.4 2.8	3.1 2.6	2.5
2018058	(downtown) Sacred Heart	a b	6.4 5.7	5.6 5.5	5.2 5.2	4.6 4.6	6.1 4.9	4.3 4.3	4.1 3.9	4.3 4.2	3.4 3.3	3.6 3.4	2.7 2.7
	Medical Center	c	0	0	0	0	0	0	0	0	0	0	0

#### **Standard:**

8-hour average — 9 parts per million

- a Highest 8-hour concentration
- b 2nd highest 8-hour concentration
- c Number of exceedances
- --- No data collected at site during year



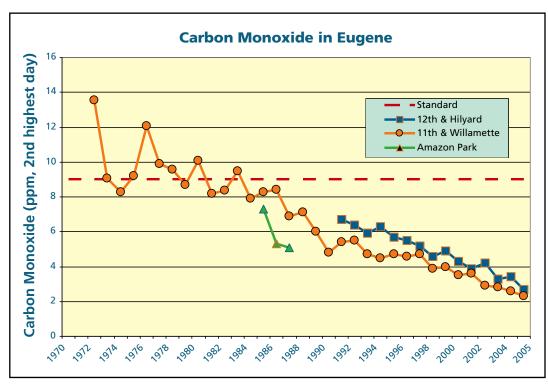


### **LANE COUNTY TRENDS**

LRAPA's air quality monitoring network consists of 10 monitoring sites that include a total of 50 sets of monitoring equipment. The agency collected about 306,000 hours of pollutant-related data in 2005. At an estimated operational cost of \$323,750 per year, LRAPA's network provides Lane County with comprehensive data on local air quality. Without the local program, the Lane County network could have as few as four sites, with a total of four to six sets of equipment, and a collection basis of fewer than 40,000 hours of pollutant-related data annually.

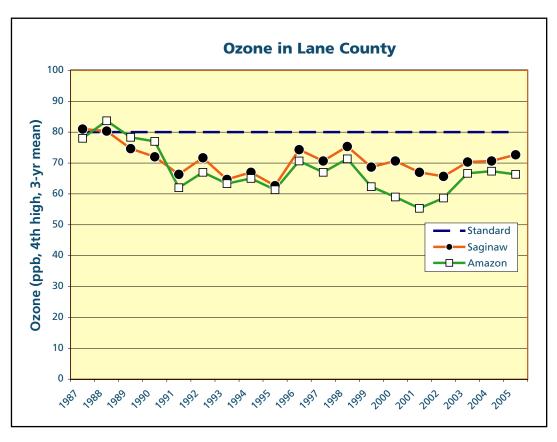
LRAPA's network includes five locations in Eugene, and one each in Springfield, Oakridge, Cottage Grove, Saginaw and Coburg. Sites include:

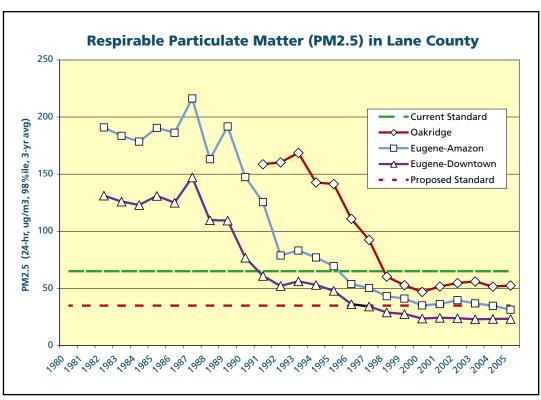
- ◆ Amazon Park (South Eugene)
- ◆ Coburg (North of the city of Coburg)
- ◆ Cottage Grove (Harrison Elementary School)
- ◆ Downtown Eugene (10<sup>th</sup> /Willamette)
- ◆ Four Corners (Highway 99/Roosevelt),
- ◆ JH Baxter (Baxter/Roosevelt),
- Oakridge Community Center (Oakridge)
- Saginaw (Delight Valley Elementary School)
- ◆ Santa Clara (North Eugene)
- ◆ Springfield City Hall (Springfield)



Carbon monoxide levels are measured at 11th and Willamette in downtown Eugene. The chart shows carbon monoxide concentrations in Eugene have steadily decreased due to cleaner fuels and better pollution controls on motor vehicles.

# LANE COUNTY TRENDS





# LANE COUNTY HOME WOOD HEATING PROGRAMS (HWH)

The Eugene/Springfield urban area and the city of Oakridge have home wood heating advisory programs due to episodes of poor wintertime air quality. Residential wood stove smoke is a major source of PM<sub>10</sub> and PM<sub>2.5</sub> emissions in these areas. In fact, according to LRAPA's emission inventory, residential home wood heating smoke accounts for 40 percent of all particulates emitted in Lane County. Home wood heating advisory programs in Lane County use a simple "green, yellow, red" advisory system to inform residents whether or not wood-burning is allowed. The programs do not generally ban all burning, but rather ban visible emissions during "red" advisory periods. Residents are notified of the daily advisories through local media, such as newspapers, radio and television stations. In addition, LRAPA has a 24-hour advisory line for up-to-date information and uses an automated phone notification system with its Oakridge program. While home wood heating is allowed on most days, the agency encourages residents to avoid burning to reduce the health impacts associated with the inhalation of wood smoke.

#### **Eugene/Springfield Program**

The Eugene/Springfield urban area began its home wood heating advisory program in 1986 to reduce pollution caused by home wood heating, a major wintertime source of particulates. Eugene/Springfield was designated a federal non-attainment area on August 7, 1987, after violating the federal  $PM_{10}$  standards on various occasions in past years. The program changed from voluntary to mandatory in January 1991, as part of LRAPA's federally required implementation plan designed to bring the area back into compliance with the  $PM_{10}$  standards.

The Eugene/Springfield mandatory program is now in its 15th season. Residents living within the Eugene/Springfield Urban Growth Boundary (ESUGB) are affected by the program, which runs from November 1 through the end of Febru-

EUGENE/SPRINGFIELD HWH ADVISORIES	
1995 - 2005 Season	

Season Year (Nov Feb.)	Yellow	Red I	Red II	PM Exceedances
*2005-2006	18	0	0	0
*2004-2005	6	0	0	0
*2003-2004	0	0	0	0
*2002-2003	4	0	0	0
*2001-2002	5	0	0	0
*2000-2001	6	0	0	0
*1999-2000	0	0	0	0
*1998-1999	0	0	0	0
1997-1998	0	0	0	0
1996-1997	0	0	0	0
1995-1996	0	0	0	0

<sup>\*</sup>Based on PM<sub>2.5</sub> monitored levels

ary. Residents with economic hardship may be granted an exemption from the program on a yearly basis.

In addition to the visible emissions ban, the mandatory program includes a Phase II "red" advisory, which prohibits all burning in wood stoves (without an exemption) in cases of severe deterioration in air quality. Violations of the program can result in fines up to \$500 per incident, issued by LRAPA.

In 2002, local ordinances were amended to:

- ◆ Ban burning of garbage in woodstoves/fireplaces,
- Add a 40 percent opacity limit on chimneys, and
- ◆ Incorporate the PM<sub>2.5</sub> standard into the HWH season program.

The amendments were adopted on 7/22/02 in Eugene, 10/30/02 in Springfield, and 9/24/03 in the Eugene Springfield UGB by Lane County.

#### **Oakridge Program**

The city of Oakridge adopted a voluntary home wood heating advisory program in 1989, after air quality data showed Oakridge exceeded the federal  $PM_{10}$  standard on numerous occasions. Five years later, on January 20, 1994, EPA officially declared Oakridge a  $PM_{10}$  non-attainment area. A plan to get the area back into attainment with the standards was adopted by EPA in March 1999, and became effective on May  $14^{th}$  of that year. Unlike Eugene/Springfield's strategies which were mandatory, the Oakridge plan included voluntary measures.

On February 20, 2003, the Oakridge City Council adopted a home wood heating ordinance that:

- ◆ Changed their voluntary measures to mandatory,
- Prohibited burning garbage in woodstoves and fireplaces,
- Incorporated a 40 percent opacity limit on chimneys,
- ◆ Incorporated the PM<sub>2.5</sub> standard into the program, and
- Required the removal of uncertified woodstoves from property to be sold or rented.



Over 120 residents from the Oakridge area attended a Saturday workshop to kick off the Warm Homes, Clean Air Program.

Participants at the workshop filled out a simple application form to determine eligibility for the Warm Homes, Clean Air program.

The Oakridge mandatory program uses the same basic principles as does the Eugene/Springfield mandatory program, but is enforced by the city of Oakridge, rather than LRAPA.

LRAPA uses an automated call system in Oakridge to inform residents of yellow and red home wood heating advisories.

In fall of 2005, LRAPA partnered with local agencies to create the Warm Homes, Clean Air program for Oakridge. This program will provide home heating upgrades, weatherization and home repairs for Oakridge residents.

#### OAKRIDGE HWH Advisories 1995 - 2005 Season

1333 - 2003 SEASON								
Season (Nov Feb.)	Yellow	Red	PM Exceedances					
*2005-2006	20	1	1					
*2004-2005	37	0	0					
*2003-2004	15	0	1					
*2002-2003	29	0	2					
*2001-2002	11	0	3					
*2000-2001	35	2	2					
*1999-2000	11	0	2					
*1998-1999	6	0	1					
1997-1998	1	0	0					
1996-1997	5	0	0					
1995-1996	5	0	0					

<sup>\*</sup>Based on PM<sub>2.5</sub> monitored levels

#### **Wood Burning Advisories**

(November — February)

LRAPA uses the  $PM_{2.5}$  standard when determining home wood heating advisories. Advisories are determined by comparing current pollution levels to current meteorological conditions and weather forecasts.

#### **Eugene/Springfield and Oakridge**

Green— Means air quality is good at this time and unrestricted use of a wood heating device is allowed. Called when pollution levels are forecast to be less than 40 ug/m³ (micrograms per cubic meter) – the standard being 65 ug/m³.

Yellow— Means air quality is deteriorating. Residents are asked to cut back on home woodheating use. Called when pollution levels are forecast to be greater than or equal to 41 ug/m³, but less than 54 ug/m³.

Red I— Means air quality is reaching an unhealthy stage. Visible smoke from a chimney will result in a violation, unless the resident has an exemption. Burning is allowed if done without producing any visible smoke. Called when pollution levels are forecast to be greater than or equal to 55 ug/m³, but less than 65 ug/m³.

Red II— Means all burning must stop. Use of a pellet stove is allowed if no visible smoke is emitted into the air. Called when levels are forecast to be greater than or equal to 65 ug/m<sup>3</sup>.



Chimney smoke should be negligible when a woodstove/fireplace is being properly used.

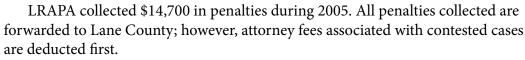
Available Heat
Million Btu/Cord 20% Moisture
20
35
27
24
16
25
17
18
23
19
21
25
34
29
33
25
20
18
18
12
25
25
16



A smoky chimney indicates improper use of a woodstove/fireplace and emits excess pollution into the air.

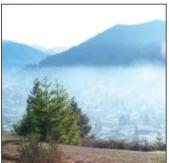
# **PROGRAM SUMMARIES**





Administrative warnings/Notices of n	on-compliance55
Notices of violation with/ civil penalty	y:39





It is LRAPA's policy to investigate in a timely manner every complaint called into the agency. Staff investigated 1,391 formal complaints in 2005. Field burning complaints, however, are typically not investigated by staff, but forwarded to the Oregon Department of Agriculture, which has jurisdiction.

The number of complaints, and percent changes from the previously are as follows by category:

Backyard burning	+23%
Dust	+106%
Field burning	+218%
General air quality	+300%
Home wood-heating	2%
Industry	13%

Miscellaneous	+14%
Open burning	+10%
Slash burning	
Unknown	12%
Total complaints	+13%



	Yearly Complaint Total														
	2000 -														
	1800 -														
	1600 -													- 6/	_
Number of Complaints	1400 -													$\overline{}$	
ald m	1200 -		^_												
of Co	1000 -			Α.		$/\!\!\!\!/$				1		$\rightarrow$	٨		
ber o	800 -														
E I	600 -		$\vee$				<u>~</u>	<b>→</b>							
-	400 -														
	200 -														
	0 -											,			
		1992	1993	1994	1995	1996	1997	1998	1999	2000	2001	2002	2003	2004	2002

Complaints 1995 - 2005											
Year	1995	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005
Backyard burning	50	85	77	71	104	91	98	122	104	94	116
Dust	17	18	19	30	17	17	27	25	15	17	35
Field burning	301	747	247	218	279	198	199	294	96	103	330
General air quality	5	3	4	7	11	4	4	4	6	2	8
Home wood heating	41	38	52	45	53	37	58	73	71	82	80
Industry	99	92	111	99	118	492	689	168	530	880	768
Miscellaneous	35	25	27	31	46	46	44	34	32	66	75
Open burning	77	89	91	98	91	91	103	142	90	163	179
Slash burning	29	16	16	13	9	35	18	23	9	8	31
Unknown	50	37	39	26	55	49	61	65	103	110	97
Total	704	1150	683	638	783	1060	1301	950	1056	1525	1719

### **PROGRAM SUMMARIES**

#### **Operations** —

#### **PERMITTING**

LRAPA-issued operating permits are required for a number of industries and businesses in Lane County. Of the 205 permitted sources in Lane County, 178 have basic Air Contaminant Discharge Permits (ACDP), and 20 hold Title V Federal Operating Permits.

ACDPs are issued to all industries required by LRAPA rules to obtain permits, except those "major" sources subject to federal operating permit requirements. Industrial sources are classified as "major" sources if they have the potential to emit more than 100 tons of any criteria pollutant (see pg. 7), or 10 tons or more of any single hazardous air pollutant (HAP) or 25 tons or more of any combination of HAPs on an annual basis.

Industrial source categories in Lane County which require operating permits include: food and agriculture, wood products manufacturing, chemical products manufacturing, mineral products manufacturing, metal products manufacturing; waste treatment, fuel burning, fuel transfer operations, coating operations, sources of toxic air pollutants, and any source emitting more than 10 tons per year of any combination of criteria pollutants.

#### 2005 Permitting Summary –

Permits issued or renewed38	
Permits modified18	
Industries inspected147	

Note: Some industries have multiple inspections in a year.

#### **ASBESTOS ABATEMENT**

Remodeling and renovation projects in Lane County that include asbestos abatement must register with LRAPA. In 2005, LRAPA documented 453 notifications of asbestos abatement projects. LRAPA inspected 70, or 15 percent, of all projects. Seventeen violations were found. By category, the total number of abatement projects included:

Residential	172
Schools	41
Business/Industry	179
Other	61

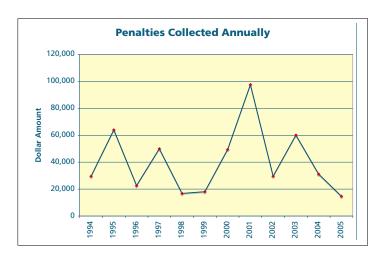
#### ENFORCEMENT

LRAPA initiates enforcement actions in instances of excessive industrial air pollution, illegal open burning activities, improper handling or transport of asbestoscontaining materials, and failure to obtain necessary air pollution permits prior to construction or operation.

Typically, the dollar amount of penalties collected annually does not strictly reflect the penalties assessed or settled during the year, due to pending cases and collections received on previous years' penalties.

### **PROGRAM SUMMARIES**

Enforcement Actions 1996 - 2005										
Year	1996	1997	1998	1999	2000	2001	2002	2003	2004	2005
Administrative warnings and Notices of non-compliance	89	75	57	91	118	102	129	103	52	55
Notices of violation w/ civil penalty	25	12	17	39	80	64	72	67	31	39
Total civil penalties collected \$\$	63,958	22,635	49,950	16,775	18,070	49,437	97,584	49,590	31,097	14,700





LRAPA monitoring site: one of four sites equipped to collect and log both pollution and meteorological data.

#### Technical Services —

#### MONITORING AND DATA MANAGEMENT

LRAPA's monitoring network consists of 50 sets of monitoring equipment at 10 sites in Lane County including Eugene, Springfield, Coburg, Saginaw, Cottage Grove and Oakridge. LRAPA's network samples for particulate matter, ozone, carbon monoxide, and hazardous air pollutants and collected about 300,000 hours of pollutant-related data last year.

The agency's in-house laboratory analyzes samples collected from the monitoring network, and staff regularly calibrates all network equipment.

#### **AIRMETRICS**

AirMetrics is an LRAPA enterprise which manufactures an inexpensive, portable, battery-operated air sampler patented as the MiniVol. The sampler has been adapted to sample gaseous pollutants, such as carbon monoxide and nitrogen oxides, as well as particulates ( $PM_{10}$  and  $PM_{25}$ ).

The MiniVol and related products are sold worldwide with nearly 50 percent of annual sales being international.

Sales for the '04-'05 fiscal year totaled \$1,093,116, with a net profit to the agency of \$85,566. Revenues generated by the enterprise are allocated to help defray capital costs.



LRAPA participated in the local Earth Day Celebration, focusing on clean school bus programs that will help provide cleaner air for school kids.

#### **Education and Outreach** —

LRAPA understands that public education is an integral part of any program if lasting behavioral changes to reduce air pollution are to occur.

The agency provides education to the community in a number of different ways, including forming partnerships with local media and other private and public entities; providing written materials such as brochures and fact sheets; making presentations to service-clubs, professional associations and schools; participating in local fairs and trade shows; and sharing agency information on its website: www. lrapa.org.

#### 2005 education projects included:

- Classroom presentation program:
  - Lane County 4<sup>th</sup> grade program: approx. 600 students; Eugene outdoor school program: approx. 100 4<sup>th</sup> grade students Oakridge oudoor school program: approx. 100 6<sup>th</sup> grade students Rachel Carson Alternative School: approx. 50 high school students
- ◆ Earth Day Celebration: No-idling school zones / clean school bus programs
- ♦ Warm Homes/Clean Air Oakridge Community project
- Home Wood Heating season advisory program
- ◆ Ozone Action Day advisory program
- ◆ Diesel Fleet operator workshops
- Asbestos handling training workshops
- ◆ Open burning advertising campaign design
- ◆ Florence open burning outreach program

#### **Field Burning Summary**

The Department of Agriculture has jurisdiction over field burning in Oregon. However, because of local public interest, LRAPA summarizes field burning data in the southern Willamette Valley, including Benton, Linn and Lane counties. Oregon law allows up to 65,000 acres to be open-burned annually — 40,000 acres for normal applications and 25,000 acres for steep terrain and specially identified species, and an additional 37,500 acres of propane flaming. There has been no limitation on stack burning. The total acreage open burned in the southern Willamette Valley in 2005 was 33,273 acres. In addition, 429 acres were propane flamed, all in Linn County. There were five intrusions into the area.

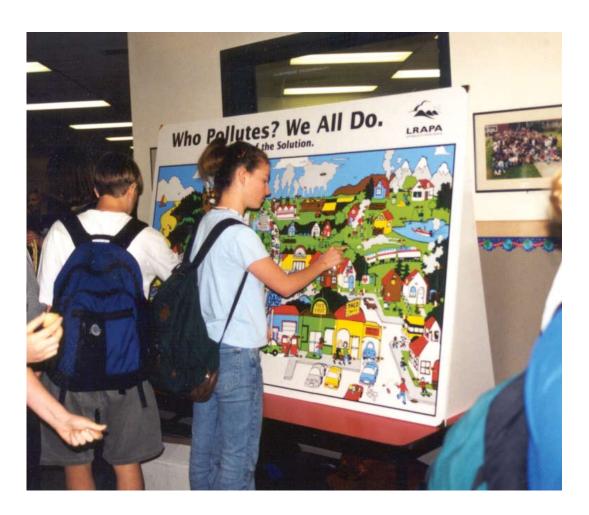
	FIELD BURNING YEAR-END TOTALS										
Year end	S. Willamette acres burned			Number of complaints							
2005	33,702	2/Eug. 3/Spfld.	2/Eug. 6/Spfld.	330							
2004	1/1   33 X311   5		0/Eug. 0/Spfld.	103							
2003	31,654	0/Eug. 0/Spfld.	0/Eug. 0/Spfld.	96							
2002	35,483	0/Eug. 1/Spfld.	0/Eug. 1/Spfld.	294							
2001	34,684	0/Eug. 0/Spfld.	0/Eug. 0/Spfld.	199							

## SPECIAL PROJECTS

In its continuing effort to address community concerns, LRAPA was involved with a number of special projects in 2005. Special projects may be conducted internally, or in support of planning or community development efforts by other local, state and federal agencies. These projects are conducted in addition to routine agency functions and often require the use of additional temporary staff.

- ◆ *LRAPA Name Change* In an effort to have the agency's name be more reflective of its role in the community, LRAPA began the process of changing its name to the Lane Regional Air Protection Agency, from the Lane Regional Air Pollution Authority. Final approval is expected in early 2006. (*In progress*)
- ◆ Coburg monitoring site A full-service monitoring site, complete with meteorological equipment, was installed north of Coburg to gather base-line pollution data in anticipation of a proposed natural gas-fired power plant near the town. Data will be collected and analyzed for a minimum of one year to determine the impacts of such a facility on air quality. (In progress)
- ◆ *J.H. Baxter monitoring site* Soaring neighborhood complaints about odors from the J.H. Baxter facility has resulted in a cooperative agreement with the facility to install a meteorological site on facility grounds to obtain weather data as it pertains to plant operations. The data is used to determine directional movement of odors associated with facility production. (*On-going*)
- ◆ J.H. Baxter neighborhood air sampling analysis Funding was secured to conduct and analyze 15-20 air samples downwind of the J.H. Baxter facility to characterize emissions from treating processes routinely conducted at the facility. This project is a cooperative agreement between the agency and the facility to determine chemical concentrations in ambient air in nearby neighborhoods. Monitoring will be conducted and analyzed over the next year. (In progress)
- ◆ Warm Homes/Clean Air Oakridge Community Project This LRAPA-sponsored collaborative effort matches residents with funding programs that help with the costs of home repairs and heating system upgrades. Through this effort, organizers work together to bring residents a tailored set of options designed specifically for them using a single application form, eliminating the need for residents to search for available funding programs. (In progress)
- Everybody Wins Phase I A partnership between LRAPA and the Oregon Department of Energy has provided funding to long-haul truck operators to purchase or lease auxiliary power units for their trucks, reducing the need to depend on their main engines during rest periods. Through the project, LRAPA assisted with the installations of 100 auxiliary power units on long-haul trucks. (Completed)
- Everybody Wins Phase II Grant funding was secured through a United States Environmental Protection Agency (EPA) grant to assist with the installation of an additional 250 auxiliary power units on long-haul trucks operating in Oregon. This project will track the use of 100 of the units installed on trucks through this phase. (In progress)

- ◆ Clean School Bus USA Through funding from the EPA, school districts in Eugene, Springfield, Cottage Grove, and Triangle Lake received assistance to purchase school bus retrofit equipment that reduces diesel emissions. (In progress)
- ◆ *Ultra Low Sulfur Diesel Buy-Down project* Another statewide partnership with the Oregon Department of Environmental Quality, this project provides a \$0.05 per-gallon subsidy toward the purchase of ultra low sulfur diesel. Private and public fleets can apply for the subsidy under this program. (*In progress*)
- ◆ Lane Clean Diesel project This cooperative effort between a number of private and public partners brought ultra low sulfur diesel and biodiesel bulk storage to Lane County giving fleet operations the option of using clean fuels at an affordable price. (On-going)
- ◆ No-Idle Campaign Funding was secured for purchase of no-idle zone traffic signs for use at schools. No-idle education at schools will be the focus of a new educational campaign in fall '06. (In progress)





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